

Message Text

LIMITED OFFICIAL USE

PAGE 01 STATE 114696
ORIGIN NODS-00

INFO OCT-01 ISO-00 /001 R

DRAFTED BY A/BF:EGROVE:M/MO:R.W.HOLLIDAY:JMS
APPROVED BY M:J.M.CLARK
S/S-O:L.MACFARLANE

- - - -

-----190010Z 072762 /62

R 182232Z MAY 77 ZFF4
FM SECSTATE WASHDC
TO AMEMBASSY MAPUTO

LIMITED OFFICIAL USE STATE 114696

NODIS
FOR DEPUTY UNDER SECRETARY MOOSE FROM CLARK

E.O. 11652: N/A

TAGS: ABUD

SUBJECT: AUTHORIZATION BILLS

FOLLOWING IS A SUMMARY OF THE NUMEROUS ITEMS IN THE M
AREA ADDED BY THE HIRC AND SFRC TO THE DEPARTMENT'S FY-78
AUTHORIZATION BILL. (FULL COMMITTEES HAVE NOT YET MET ON
APPROPRIATION BILLS.) SENATE STAFFERS BELIEVE SENATE FLOOR
ACTION AND CONFERENCE UNLIKELY BEFORE MID-JUNE. IF NO
CHANGE IN THIS SCHEDULE OR YOURS, WE PROPOSE TO TAKE NO
ACTION BEFORE YOUR RETURN. A IS PREPARING A "CONFERENCE
BOOK" WHICH WILL PROVIDE A BASIS FOR YOUR REVIEW, DECISION
AND ACTION, INCLUDING POSSIBLE PRELIMINARY CALLS OR
LETTERS, AFTER YOUR RETURN. WE HAVE NOTED WHAT OUR RECOM-
MENDATIONS ARE LIKELY TO BE OR WHERE FURTHER STUDY IS
NECESSARY.

LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 STATE 114696

A. ITEMS ADDED BY HIRC

1. FOREIGN BUILDINGS: THE CLAUSE RESTRICTING FBO TO
LEASES 10 YEARS OR MORE IS DELETED SO FBO CAN ENTER INTO
SHORT TERM LEASES.

RECOMMENDATION: WE SUPPORT

2. ASSISTANT SECRETARIES OF STATE: TWO NEW ASSISTANT SECRETARY POSITIONS ARE PROPOSED TO UPGRADE THE COORDINATOR FOR HUMAN RIGHTS AND HUMANITARIAN AFFAIRS AND ADMINISTRATOR OF THE BUREAU OF SECURITY AND CONSULAR AFFAIRS.

RECOMMENDATION (AS PER YOUR EARLIER POSITION): NO OBJECTION BUT INITIATIVE LEFT TO CONGRESS.

3. FOREIGN EMPLOYMENT: RETIRED MEMBERS OF THE UNIFORMED SERVICES, THE ARMED FORCES RESERVE AND PUBLIC HEALTH SERVICE RESERVE COULD ACCEPT CIVIL EMPLOYMENT WITH FOREIGN GOVERNMENTS SUBJECT TO APPROVAL BY THE SECRETARY. L CLEARED THIS PROVISION WHEN IT WAS A SEPARATE BILL LAST YEAR.

RECOMMENDATION: PROBABLY NO OBJECTION BUT SHOULD BE DISCUSSED WITH P.

4. ANNUITIES FOR SELECTED-OUT FSOS: FASCELL AMENDMENT TO PROVIDE ANNUITIES FOR 6 FSOS SELECTED OUT FOR TIME-IN-CLASS UNDER OLD PERSONNEL RULES. OPPOSED BY THE WHITE HOUSE AS SETTING PRECEDENT FOR CIVIL SERVICE. WE PROMISED FRANK MOORE WE WOULD OPPOSE IN CONFERENCE.

RECOMMENDATION: STRONGLY OPPOSE.

B. ITEMS ADDED BY THE SFRC
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 STATE 114696

1. NON-IMMIGRANT VISAS: MCGOVERN AMENDMENT REQUIRING SECRETARY TO RECOMMEND THAT THE ATTORNEY GENERAL GRANT A VISA TO ANY ALIEN EXCLUDABLE DUE TO AFFILIATION WITH PROSCRIBED ORGANIZATION. THIS MODIFICATION OF THE MCCARRAN ACT WOULD PERMIT THE SECRETARY TO CERTIFY IN WRITING TO THE CHAIRMEN OF THE SFRC AND HIRC THAT THE ADMISSION OF SUCH AN ALIEN WOULD DIRECTLY THREATEN THE SECURITY OF THE UNITED STATES; HOWEVER, THE SECRETARY WOULD HAVE NO DISCRETION WITH RESPECT TO AN ALIEN NOT CONSTITUTING SUCH A THREAT.

RECOMMENDATION: UNDER STUDY.

2. STRENGTHENING EDUCATIONAL EXCHANGE: CU EDUCATIONAL EXCHANGE PROGRAM WOULD BE DIVERSIFIED ALONG LINES RECOMMENDED SEVERAL YEARS AGO BY BOARD OF FOREIGN SCHOLARSHIPS; A REPORT ON MEASURES TAKEN WOULD BE SUBMITTED BY SEPTEMBER 30. DUFFEY HAS INDICATED PERSONAL SUPPORT.

RECOMMENDATION: NO OBJECTION.

3. PUBLIC PARTICIPATION: WOULD PERMIT SECRETARY TO USE UP TO \$250,000 OF APPROPRIATED FUNDS TO FINANCE PARTICIPATION OF PUBLIC INTEREST GROUPS IN DEPARTMENTAL PROCEEDINGS, ADVISORY COMMITTEES OR DELEGATIONS. GLENN INDICATED HE WOULD REQUIRE THE DEPARTMENT TO REPORT IN DETAIL.

RECOMMENDATION: YOUR EARLIER INCLINATION NOT TO OBJECT BUT L AND OTHERS HAVE EXPRESSED RESERVATIONS. SUGGEST YOU REVIEW CAREFULLY ON RETURN.

4. FOREIGN SERVICE SPOUSES, EMPLOYMENT: IN WATERED-DOWN VERSION, SECRETARY REQUIRED TO GIVE EQUAL CONSIDERATION TO FAMILY MEMBERS OVERSEAS IN FILLING JOBS TO WHICH CAREER PERSONNEL NOT CUSTOMARILY ASSIGNED. SECRETARY MAY LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 04 STATE 114696

PROVIDE TO SPOUSES REGULAR CAREER COUNSELING, MAINTAIN A SPOUSES SKILLS BANK AND ASSIST SPOUSES IN FINDING EMPLOYMENT. WOULD ALLOW PRIVATE EMPLOYMENT ABROAD BY FAMILY MEMBER UNLESS AMBASSADOR CERTIFIES IT AGAINST LAW OR US INTEREST. A REPORT TO CONGRESS REQUIRED.

RECOMMENDATION: INTERPOSE NO OBJECTION. WE CAN LIVE WITH PRESENT VERSION.

5. SPOUSES, LANGUAGE TRAINING: AMENDMENT STATES SENSE OF CONGRESS THAT SECRETARY MAKE GREATER USE OF AUTHORITY TO GIVE LANGUAGE TRAINING TO FAMILY MEMBERS. REQUIRES A REPORT TO CONGRESS ON STEPS TAKEN AND ON "BUDGETARY OR OTHER OBSTACLES TO A COMPLETE LANGUAGE PROGRAM" FOR FAMILY MEMBERS.

RECOMMENDATION: OPPOSE REFERENCE TO "COMPLETE" LANGUAGE PROGRAM WHICH IS UNREASONABLE. WE CAN LIVE WITH REST OF AMENDMENT.

6. ASSISTANT SECRETARIES: AMENDMENT SPECIFIES ASSISTANT SECRETARY FOR HUMAN RIGHTS AND HUMANITARIAN AFFAIRS; JAVITS PLANS UPGRADE SCA ON FLOOR OR IN CONFERENCE.

RECOMMENDATION: NO OBJECTION BUT INITIATIVE LEFT TO CONGRESS.

7. TEMPORARY AMBASSADORS: WOULD REQUIRE INDIVIDUALS TEMPORARILY APPOINTED BY THE PRESIDENT WITH THE PERSONAL RANK OF AMBASSADOR TO TRANSMIT TO THE SFRC THE SAME MATERIAL RELATING TO FINANCIAL INTERESTS, POLITICAL CONTRIBUTIONS,

ETC., NORMALLY SUBMITTED BY NOMINEES REQUIRING FORMAL
SFRC CONFIRMATION.

RECOMMENDATION: OPPOSE. UNNECESSARY IN VIEW OF LIMITED
DURATION OF APPOINTMENTS. TIME CONSIDERATIONS WOULD IN-
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 05 STATE 114696

HIBIT USE OF DISTINGUISHED PRIVATE CITIZENS.

8. CONGRESSIONAL TRAVEL: BEGINNING IN FY 1979, AMENDMENT
WOULD REQUIRE CONGRESSIONAL COMMITTEES TO BUDGET FOR PER
DIEM PAID TO CONGRESSIONAL TRAVELERS ABROAD AND TO REIM-
BURSE THE DEPARTMENT RATHER THAN DRAWING UPON THE TREASURY
19FT150 ACCOUNT.

RECOMMENDATION: NO OBJECTION.

9. FOREIGN GIFTS: STATUTORY PROVISIONS APPLYING TO
FOREIGN GIFTS AND DECORATIONS WOULD BE TIGHTENED PURSUANT
TO A 1974 REPORT BY GAO.

RECOMMENDATION: SUPPORT. SFRC ACCEPTED NUMEROUS DEPART-
MENT CHANGES.

10. STATE-USIA REORGANIZATION: THE PRESIDENT'S REORGAN-
IZATION PLAN FOR STATE AND USIA SHALL "TAKE INTO ACCOUNT"
THE RECOMMENDATIONS OF THE STANTON PANEL AND THE MURPHY
COMMISSION AS WELL AS RECENT GAO AND ADVISORY COMMISSION
REPORTS ON THIS ISSUE.

RECOMMENDATION: NO OBJECTION. WE CAN LIVE WITH THIS CON-
SIDERABLY WATERED-DOWN VERSION OF PERCY AMENDMENT.

11. ELIMINATION OF OVERTIME FOR JUNIOR FSOS: PELL AMEND-
MENT WOULD ELIMINATE OVERTIME PAID TO JUNIOR FSOS AND
INCREASE THEIR SALARIES BY \$250 ANNUALLY.

RECOMMENDATION: OPPOSE AS UPSETTING TO MORALE OF BOTH
JUNIOR FSOS (NO OVERTIME) AND OTHER FS CATEGORIES (PAY
INFERIORITY). OMB BELIEVES IT VIOLATES SALARY
LINKAGE REQUIREMENT.

12. (SFRC) CU EXCHANGE PROGRAM: REQUIREMENT OF NOT LESS
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 06 STATE 114696

THAN \$75 MILLION FOR EXCHANGE PROGRAM. THIS WOULD REQUIRE

A SUPPLEMENTAL REQUEST SINCE OUR APPROPRIATION REQUEST CONTAINS ONLY \$58 MILLION FOR EXCHANGES.

RECOMMENDATION: OPPOSE (DEPARTMENT OPPOSED IN SUBCOMMITTEE MARKUP.)

13. (SFRC) REFUGEE ASSISTANCE: \$20 MILLION TO BE MADE AVAILABLE FOR SOVIET AND EASTERN EUROPE REFUGEES TO SETTLE IN ISRAEL AND NOT LESS THAN \$8 MILLION FOR AFRICA.

\$30 MILLION IN APPROPRIATION REQUEST INSUFFICIENT FOR THESE PURPOSES PLUS OTHER NEEDS AND A SUPPLEMENTAL REQUEST WOULD BE NECESSARY.

RECOMMENDATION: PROBABLY SUPPORT IN VIEW OF CHANGED CIRCUMSTANCES.

C. FUNDING LEVEL ADDITIONS DESCRIBED ONLY IN REPORTS.

1. (SFRC) PASSPORT OFFICES IN HOUSTON AND DETROIT: \$294,000.

RECOMMENDATION: OPPOSE (YOU ARE ON THE RECORD AS OPPOSING BY INFERENCE. HIRC REPORT OPPOSES MAJOR CHANGES PASSPORT OFFICES UNTIL SECRETARY REVIEWS PRESENT AND ANTICIPATED REQUIREMENTS FOR FIELD OFFICES AND REPORTS TO CONGRESS BY JAN. 1, 1978.)

2. (SFRC AND HIRC) OES LONG-TERM PLANNING: \$165,000 FOR 6 POSITIONS.

RECOMMENDATION: NEEDS FURTHER REVIEW. (REMOVED BY DEPARTMENT IN PRE-REQUEST PPG REVIEW.)

3. (HIRC) TWO ADDITIONAL CONSULAR POSITIONS: ABOUT LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 07 STATE 114696

\$20,000.

RECOMMENDATION: PROBABLY NO OBJECTION.

4. (HIRC) ACQUISITION OF PROPERTY ABROAD WHERE RENTALS EXCESSIVELY HIGH: \$20 MILLION.

RECOMMENDATION: WE SUPPORT. CHRISTOPHER

LIMITED OFFICIAL USE

NNN

Message Attributes

Automatic Decaptioning: Z
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: BRIEFING MATERIALS, LEGISLATIVE BILLS, DEPARTMENTAL ADMINISTRATION, DEPARTMENTAL APPROPRIATIONS, CAT-B
Control Number: n/a
Copy: SINGLE
Sent Date: 18-May-1977 12:00:00 am
Decaption Date: 22 May 2009
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977STATE114696
Document Source: CORE
Document Unique ID: 00
Drafter: EGROVE:M/MO:R.W.HOLLIDAY:JMS
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Expiration:
Film Number: P840081-2227, N770003-0417
Format: TEL
From: STATE
Handling Restrictions:
Image Path:
ISecure: 2
Legacy Key: link1977/newtext/t19770541/aaaabjxk.tel
Line Count: 273
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 8e525e90-c288-dd11-92da-001cc4696bcc
Office: ORIGIN NODS
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: NODIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: NODIS
Page Count: 5
Previous Channel Indicators: n/a
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: NODIS
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 08-Feb-2005 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2462674
Secure: LOCK1
Status: NATIVE
Subject: AUTHORIZATION BILLS
TAGS: ABUD, AMGT
To: MAPUTO
Type: TE
vdkgvwkey: odbc://SAS/SAS.dbo.SAS_Docs/8e525e90-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009